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OFFICE OF PETITIONS

In re Application of

Prizzi : DECISION

Application No.: 09/993,820 :

Filing Date: 16 November, 2001 Attorney Docket No. Prizzi-2

This is a decision on the series of petition filed on 30 June, 2004, on 7 and 11 March, 2005, and on 17 March, 2006, to withdraw the holding of abandonment and considered under 37 C.F.R. §1.181, alternatively, to revive the application under 37 C.F.R. §1.137(b) as having as abandoned due to unintentional delay-however, the petitions in question have only been received from the Technology Center and into the Office of Petitions at this writing.

NOTICE:

Petitioner has submitted Notice(s) of Change of Address on 30 June, 2004 (the June 2004 Notice), and on 11 March, 2005 (the March 2005 Notice), and <u>both</u> Notices expressly associated with Customer No. 32,575.

The only address ever associated by Petitioner with Customer No. 32,575 is the Naples, Florida, address (the Naples address) set forth above.

While it appears from the March 2005 Notice that Petitioner may expect the Office to direct communications to the mailing address of Christopher & Weisberg, PA (i.e., 200 East Las Olas Boulevard/Ste. 2040, Fort Lauderdale, FL 33301 (the Ft. Lauderdale address)), Petitioner never has acted to direct the Office to change the address associated with Customer No. 32,575 from the Naples address to the Ft. Lauderdale address.

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Thus, while a copy of this decision is being mailed as a courtesy to the Ft. Lauderdale address, until Petitioner formally Notices the Office to change the address associated with Customer No. 32,575 to the Ft. Lauderdale address, all communications will, under Rule, be directed to the Naples address.

For the reasons set forth below the petition as considered under 37 C.F.R. §1.181 is **DISMISSED**, and the petition under 37 C.F.R. §1.137(b) is **GRANTED**.

BACKGROUND

The record reflects that:

- Petitioner failed to reply timely and properly to the non-final Office action mailed on 7 May, 2003, with reply due absent extension of time on or before 7 August, 2003;
- Petitioner filed a reply on 7 August, 2003, however, it was deemed not proper and a Notice of Non-Compliant Amendment was mailed on 26 August, 2003 (the August 2003 Notice), to which a reply was due, absent extension of time, on or before 26 September, 2003—but in no case after 26 November, 2003;
- the Office mailed the Notice of Abandonment on 9 March, 2004 (the March 2004 Notice);
- on 20 April, 2004, Petitioner first sought withdrawal of the holding of Abandonment, and filed therewith a reply in the form of an amendment, averring at that time non-receipt of the August 2003 and March 2004 Notices, which request was dismissed on 17 June, 2004, *inter alia*, because Petitioner clearly had changed addresses and failed to Notice the Office of the change;
- Petitioner renewed his petition on 30 June, 2004, and added a petition to revive the application as abandoned due to unintentional delay, and included therewith a reply in the form of an amendment and/or pointed to a previously filed and unaddressed amendment of April 2004—notably, Petitioner averred that his signed papers previously submitted indicated a customer number associated with a proper mailing address, and, thus, Petitioner acknowledged therein that he had ignored the requirement under the Rules of Practice that every paper, including a Notice of Change of Address, be a separate paper (see: 37 C.F.R. §1.4(c));
- Petitioner renewed his petitions on 7 and 11 March, 2005, and on 17 March, 2006, to withdraw the holding of abandonment or alternatively to revive under 37 C.F.R.

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§1.137(b), again with the previously unaddressed amendment of April 2004 as a reply, and further filed the equivalent of Status Inquiries on 29 December, 2005, and 6 April, 2006;

out of an abundance of caution, Petitioners always are reminded that each request to the Office must be filed as a separate paper (see: 37 C.F.R. §1.4(c)), and those registered to practice and all others who make representations before the Office are reminded to inquire into the underlying facts of representations made to the Office and support averments with the appropriate documentation—since all owe to the Office the continuing duty to disclose.¹

Specifically, the regulations at 37 C.F.R. §10.18 provide:

§ 10.18 Signature and certificate for correspondence filed in the Patent and Trademark Office.

(a) For all documents filed in the Office in patent, trademark, and other non-patent matters, except for correspondence that is required to be signed by the applicant or party, each piece of correspondence filed by a practitioner in the Patent and Trademark Office must bear a signature by such practitioner complying with the provisions of §1.4(d), §1.4(e), or § 2.193(c)(1) of this chapter.

(b) By presenting to the Office (whether by signing, filing, submitting, or later advocating) any paper, the party presenting such paper, whether a practitioner or non-practitioner, is certifying that—

- (1) All statements made therein of the party's own knowledge are true, all statements made therein on information and belief are believed to be true, and all statements made therein are made with the knowledge that whoever, in any matter within the jurisdiction of the Patent and Trademark Office, knowingly and willfully falsifies, conceals, or covers up by any trick, scheme, or device a material fact, or makes any false, fictitious or fraudulent statements or representations, or makes or uses any false writing or document knowing the same to contain any false, fictitious or fraudulent statement or entry, shall be subject to the penalties set forth under 18 U.S.C. 1001, and that violations of this paragraph may jeopardize the validity of the application or document, or the validity or enforceability of any patent, trademark registration, or certificate resulting therefrom; and
 - (2) To the best of the party's knowledge, information and belief, formed after an inquiry reasonable under the circumstances, that —
- (i) The paper is not being presented for any improper purpose, such as to harass someone or to cause unnecessary delay or needless increase in the cost of prosecution before the Office;
- (ii) The claims and other legal contentions therein are warranted by existing law or by a nonfrivolous argument for the extension, modification, or reversal of existing law or the establishment of new law;
- (iii) The allegations and other factual contentions have evidentiary support or, if specifically so identified, are likely to have evidentiary support after a reasonable opportunity for further investigation or discovery; and
- (iv) The denials of factual contentions are warranted on the evidence, or if specifically so identified, are reasonably based on a lack of information or belief.
- (c) Violations of paragraph (b)(1) of this section by a practitioner or non-practitioner may jeopardize the validity of the application or document, or the validity or enforceability of any patent, trademark registration, or certificate resulting therefrom. Violations of any of paragraphs (b)(2)(i) through (iv) of this section are, after notice and reasonable opportunity to respond, subject to such sanctions as deemed appropriate by the Commissioner, or the Commissioner's designee, which may include, but are not limited to, any combination of
 - (1) Holding certain facts to have been established;
 - (2) Returning papers;
 - (3) Precluding a party from filing a paper, or presenting or contesting an issue;
 - (4) Imposing a monetary sanction;
 - (5) Requiring a terminal disclaimer for the period of the delay; or
 - (6) Terminating the proceedings in the Patent and Trademark Office.
- (d) Any practitioner violating the provisions of this section may also be subject to disciplinary action. See § 10.23(c)(15). [Added 50 FR 5175, Feb. 6, 1985, effective Mar. 8, 1985; para. (a) revised, 58 FR 54494, Oct. 22, 1993, effective Nov. 22, 1993; paras. (a) & (b) revised, paras. (c) & (d) added, 62 FR 53131, Oct. 10, 1997, effective Dec. 1, 1997; para. (a) revised, 69 FR 56481, Sept. 21, 2004, effective Oct. 21, 2004]

¹ See supplement of 17 June, 1999. The Patent and Trademark Office is relying on petitioner's duty of candor and good faith and accepting a statement made by Petitioner. See Changes to Patent Practice and Procedure, 62 Fed. Reg. at 53160 and 53178, 1203 Off. Gaz. Pat. Office at 88 and 103 (responses to comments 64 and 109)(applicant obligated under 37 C.F.R. §10.18 to inquire into the underlying facts and circumstances when providing statements to the Patent and Trademark Office).

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It appears that with the petition and fee, the reply in the form of the amendment filed in April 2004 and previously and heretofore unaddressed by the Office, and the statement of unintentional delay, Petitioner has satisfied the requirements under 37 C.F.R. §1.137(b).

STATUTES, REGULATIONS AND ANALYSIS

Congress has authorized the Commissioner to "revive an application if the delay is shown to the satisfaction of the Commissioner to have been "unavoidable." 35 U.S.C. §133 (1994).²

The regulations at 37 C.F.R. §1.137(a) and (b) set forth the requirements for a petitioner to revive a previously unavoidably or unintentionally, respectively, abandoned application under this congressional grant of authority. The language of 35 U.S.C. §133 and 37 C.F.R. §1.137(a) is clear, unambiguous, and without qualification: the delay in tendering the reply to the outstanding Office action, as well as filing the first petition seeking revival, must have been unavoidable for the reply now to be accepted on petition.³

Delays in responding properly raise the question whether delays are unavoidable.⁴ Where there is a question whether the delay was unavoidable, Petitioners must meet the burden of establishing that the delay was unavoidable within the meaning of 35 U.S.C. §133 and 37 C.F.R. §1.137(a).⁵ And the Petitioner must be diligent in attending to the matter.⁶ Failure to do so does not constitute the care required under <u>Pratt</u>, and so cannot satisfy the test for diligence and due care.

(By contrast, <u>unintentional</u> delays are those that do not satisfy the very strict statutory and regulatory requirements of unavoidable delay, <u>and</u> also, by definition, are not intentional.⁷))

Upon failure of the applicant to prosecute the application within six months after any action therein, of which notice has been given or mailed to the applicant, or within such shorter time, not less than thirty days, as fixed by the Commissioner in such action, the application shall be regarded as abandoned by the parties thereto, unless it be shown to the satisfaction of the Commissioner that such delay was unavoidable.

² 35 U.S.C. §133 provides:

³⁵ U.S.C. §133 Time for prosecuting application.

Therefore, by example, an <u>unavoidable</u> delay in the payment of the Filing Fee might occur if a reply is shipped by the US Postal Service, but due to catastrophic accident, the delivery is not made.

⁴ See: Changes to Patent Practice and Procedure; Final Rule Notice, 62 Fed. Reg. at 53158-59 (October 10, 1997), 1203 Off. Gaz. Pat. Office at 86-87 (October 21, 1997).

See: In re Application of G, 11 USPO2d 1378, 1380 (Comm'r Pats, 1989).

⁶ See: Diligence in Filing Petitions to Revive and Petitions to Withdraw the Holding of Abandonment, 1124 Off. Gaz. Pat. Office 33 (March 19, 1991). It was and is Petitioner's burden to exercise diligence in seeking either to have the holding of abandonment withdrawn or the application revived. See 1124 Off. Gaz. Pat. Office supra.

Therefore, by example, an <u>unintentional</u> delay in the reply might occur if the reply and transmittal form are <u>to be</u> prepared for shipment by the US Postal Service, but other pressing matters distract one's attention and the mail is not timely deposited for shipment.

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Withdraw the Holding of Abandonment

The courts have determined the construct for properly supporting a petition seeking withdrawal of a holding of abandonment.⁸

Further, the commentary at MPEP §711.03(c) provides:

A. Petition To Withdraw Holding of Abandonment Based on Failure To Receive Office Action

In Delgar v. Schulyer, 172 USPO 513 (D.D.C. 1971), the court decided that the Office should mail a new Notice of Allowance in view of the evidence presented in support of the contention that the applicant's representative did not receive the original Notice of Allowance. Under the reasoning of *Delgar*, an allegation that an Office action was never received may be considered in a petition to withdraw the holding of abandonment. If adequately supported, the Office may grant the petition to withdraw the holding of abandonment and remail the Office action. That is, the reasoning of *Delgar* is applicable regardless of whether an application is held abandoned for failure to timely pay the issue fee (35 U.S.C. 151) or for failure to prosecute (35 U.S.C. 133). To minimize costs and burdens to practitioners and the Office, the Office has modified the showing required to establish nonreceipt of an Office action. The showing required to establish nonreceipt of an Office communication must include a statement from the practitioner stating that the Office communication was not received by the practitioner and attesting to the fact that a search of the file jacket and docket records indicates that the Office communication was not received. A copy of the docket record where the nonreceived Office communication would have been entered had it been received and docketed must be attached to and referenced in practitioner's statement. For example, if a three month period for reply was set in the nonreceived Office action, a copy of the docket report showing all replies docketed for a date three months from the mail date of the nonreceived Office action must be submitted as documentary proof of nonreceipt of the Office action.

The showing outlined above may not be sufficient if there are circumstances that point to a conclusion that the Office action may have been lost after receipt rather than a conclusion that the Office action was lost in the mail (e.g., if the practitioner has a history of not receiving Office actions).

⁸ See: Delgar v. Schulyer, 172 USPO 513 (D.D.C. 1971).

Evidence of nonreceipt of an Office communication or action (e.g., Notice of Abandonment or an advisory action) other than that action to which reply was required to avoid abandonment would not warrant withdrawal of the holding of abandonment. Abandonment takes place by operation of law for failure to reply to an Office action or timely pay the issue fee, not by operation of the mailing of a Notice of Abandonment. See *Lorenz v. Finkl*, 333 F.2d 885, 889-90, 142 USPQ 26, 29-30 (CCPA 1964); *Krahn v. Commissioner*, 15 USPQ2d 1823, 1824 (E.D. Va 1990); *In re Application of Fischer*, 6 USPQ2d 1573, 1574 (Comm'r Pat. 1988). (Emphasis supplied.)

Thus, as of this writing Petitioner appears not to have satisfied the showing requirements described above—particularly in light of Petitioner's failure to Notice the Office properly as to his Change of Address in 2003.

Allegations as to Unintentional Delay

The requirements for a grantable petition under 37 C.F.R. §1.137(b) are the petition and fee, a statement/showing of unintentional delay, a proper reply, and—where appropriate--a terminal disclaimer and fee if the application was filed before 8 June, 1995. Petitioner may review the commentary set forth at MPEP §711.03(c) and the language at 37 C.F.R. §1.137(b) for guidance.

The requirements for relief under the provisions of 37 C.F.R. §1.137(b) are: petition, fee, reply, showing of unintentional delay, and—where appropriate—a terminal disclaimer and fee.

It appears that Petitioner has satisfied the requirements of the regulation.

Petitioner once again is reminded to Notice the Office properly as to the address to be associated with his Customer No. 32,575.

If it is Petitioner's intent to have Customer No. 32,575 associated with the mailing address of Christopher & Weisberg, PA (i.e., 200 East Las Olas Boulevard/Ste. 2040, Fort Lauderdale, FL 33301 (the Ft. Lauderdale address)), Petitioner must so Notice the Office with and in a separately filed paper to that effect.

CONCLUSION

Because Petitioner has not satisfied the burdens set forth in <u>Delgar v. Schulyer</u>, the petition as considered under 37 C.F.R. §1.181 is <u>dismissed</u>; however, because Petitioner appears to have satisfied the regulatory requirements, the petition under 37 C.F.R. §1.137(b) is <u>granted</u>.

The application is released to the Examiner in Technology Center 3600 for further processing in due course.

Telephone inquiries concerning this decision may be directed to the undersigned at (571) 272-3214.

John J. Gillon, Jr.

Senior Attorney

Office of Petitions